

# Document Pack



Mark James LLM, DPA, DCA  
Prif Weithredwr,  
Chief Executive,  
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**TUESDAY, 7 MARCH 2017**

**TO: ALL MEMBERS OF THE EXECUTIVE BOARD**

I HEREBY SUMMON YOU TO ATTEND A MEETING OF THE **EXECUTIVE BOARD** WHICH WILL BE HELD IN THE **CHAMBER, COUNTY HALL, CARMARTHEN AT 10.00 AM, ON MONDAY, 13TH MARCH, 2017** FOR THE TRANSACTION OF THE BUSINESS OUTLINED ON THE ATTACHED AGENDA

*Mark James* CBE

**CHIEF EXECUTIVE**



PLEASE RECYCLE

<b>Democratic Officer:</b>	<b>Catherine Gadd</b>
<b>Telephone (direct line):</b>	<b>01267 224088</b>
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<b>Ref:</b>	<b>AD016-001</b>

# EXECUTIVE BOARD MEMBERSHIP 10 MEMBERS

Councillor	Portfolio
<b>Councillor Emlyn Dole</b>	<b>Leader (Plaid Cymru)</b> Corporate Leadership and Strategy; Chair of Executive Board; Represents Council at WLGA; Political Advocate for Council; Appoints Executive Board Members; Determines EBM Portfolios; Liaises with Chief Executive
<b>Councillor David Jenkins</b>	<b>Deputy Leader - Resources (Plaid Cymru)</b> Finance & Budget; ICT; Property / Asset Management; Procurement; Housing Benefits; Revenues; Armed Forces Champion; and Chairs Executive Board in Leader's absence
<b>Councillor Pam Palmer</b>	<b>Deputy Leader - Communities (Independent)</b> Council Business Manager; Community Champion; Customer Focus & Policy, Police Liaison; Community Safety; Social Justice / Crime & Disorder Community Planning; Anti-Poverty Champion; Sustainability; Bio-diversity; Youth Ambassador; Rural Affairs and Chairs Executive Board in Leader's absence
<b>Councillor Hazel Evans</b>	<b>Technical Services (Plaid Cymru)</b> Refuse; Street Cleansing; Transport Services; Grounds Maintenance; Building Services; Catering Services; Caretaking; Building Cleaning; Transport Services; Emergency Planning; Flooding
<b>Councillor Linda Evans</b>	<b>Housing (Plaid Cymru)</b> Housing – Public; Housing – Private; Equalities; Older People
<b>Councillor Meryl Gravell</b>	<b>Regeneration &amp; Leisure (Independent)</b> Economic Development; West Wales European Centre; Community Development; Sports; Leisure Centres; Museums; Libraries; Country Park
<b>Councillor Gareth Jones</b>	<b>Education and Children (Plaid Cymru)</b> Schools; Children Services; Special Education Needs; Safeguarding; Respite Homes; Regional Integrated School Improvement Service; Adult Community Learning; Youth Services; Lead Member for Children and Young People; Eisteddfod Ambassador
<b>Councillor Jim Jones</b>	<b>Environmental &amp; Public Protection (Independent)</b> Environmental Enforcement; Litter; Unlicensed Waste; Dog Fouling; Parking Services; Trading Standards; Environmental Health.
<b>Councillor Mair Stephens</b>	<b>Human Resources, Efficiencies &amp; Collaboration (Independent)</b> Human Resources; Training; Simpson Compact; Priority Based Budgeting (PPB); Corporate Efficiencies; Welsh Language Champion; Town and Community Councils Ambassador.
<b>Councillor Jane Tremlett</b>	<b>Social Care &amp; Health (Independent)</b> Adult Social Services; Residential Care; Home Care; Learning Disabilities; Mental Health; NHS Liaison/Collaboration/ Integration; Carers' Champion; Disability Ambassador; Dementia Care Champion; 50+ Champion.

# AGENDA

1. APOLOGIES FOR ABSENCE
2. DECLARATIONS OF PERSONAL INTEREST
3. TO SIGN AS A CORRECT RECORD THE MINUTES OF THE MEETING OF THE EXECUTIVE BOARD HELD ON THE 27TH FEBRUARY 2017 5 - 10
4. QUESTIONS ON NOTICE BY MEMBERS
5. PUBLIC QUESTIONS ON NOTICE
6. 3G PITCH AT RICHMOND PARK, CARMARTHEN 11 - 16
7. ANY OTHER ITEMS OF BUSINESS THAT BY REASONS OF SPECIAL CIRCUMSTANCES THE CHAIR DECIDES SHOULD BE CONSIDERED AS A MATTER OF URGENCY PURSUANT TO SECTION 100B(4)(B) OF THE LOCAL GOVERNMENT ACT, 1972.
8. EXCLUSION OF THE PUBLIC  

THE REPORTS RELATING TO THE FOLLOWING ITEMS ARE NOT FOR PUBLICATION AS THEY CONTAIN EXEMPT INFORMATION AS DEFINED IN PARAGRAPH 14 OF PART 4 OF SCHEDULE 12A TO THE LOCAL GOVERNMENT ACT 1972 AS AMENDED BY THE LOCAL GOVERNMENT (ACCESS TO INFORMATION) (VARIATION) (WALES) ORDER 2007. IF, FOLLOWING THE APPLICATION OF THE PUBLIC INTEREST TEST, THE BOARD RESOLVES PURSUANT TO THE ACT TO CONSIDER THESE ITEMS IN PRIVATE, THE PUBLIC WILL BE EXCLUDED FROM THE MEETING DURING SUCH CONSIDERATION.
9. FINANCIAL SUPPORT FOR CHRT/LLANELLY HOUSE 17 - 22
10. WASTE TREATMENT AND DISPOSAL CONTRACT - ALTERNATIVE FUTURE ARRANGEMENTS 23 - 60
11. PENDINE ATTRACTOR PROJECT 61 - 68

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## EXECUTIVE BOARD

Monday, 27 February 2017

**PRESENT:** Councillor D.M. Jenkins (Chair)

**Councillors:**

M. Gravell, G.O. Jones, P.A. Palmer, L.M. Stephens and T.J. Jones

**The following Officers were in attendance:**

M. James - Chief Executive

C. Moore - Director of Corporate Services

G. Morgans - Interim Director of Education & Children's Services

J. Morgan - Director of Community Services

R. Mullen - Director of Environment

W. Walters - Assistant Chief Executive (Regeneration & Policy)

L.R. Jones - Head of Administration and Law

D. Hockenhull - Marketing and Media Manager

C. Gadd - Democratic Services Officer

**Chamber, County Hall - 10.00 - 10.40 am**

**1. APOLOGIES FOR ABSENCE**

Apologies for absence were received from Councillors E. Dole, H.A.L. Evans, L.D. Evans and J. Tremlett.

The Executive Board expressed their condolences to Councillor H.A.L. Evans and her family on the passing of her mother.

**2. DECLARATIONS OF PERSONAL INTEREST**

No declarations of personal interest were made at the meeting.

**3. MINUTES - 6TH FEBRUARY 2017**

**UNANIMOUSLY RESOLVED** that the minutes of the meeting of the Executive Board held on 6<sup>th</sup> February, 2017 be signed as a correct record.

**4. QUESTIONS ON NOTICE BY MEMBERS**

No questions on notice had been submitted by Members. However, Councillor D.M. Cundy had sought permission to ask a question in relation to agenda item 8, in accordance with CPR 11.1.

**5. PUBLIC QUESTIONS ON NOTICE**

The Chair advised that no public questions on notice had been received.

## 6. DRAFT CARMARTHENSHIRE COUNTY COUNCIL - WELL-BEING OBJECTIVES 2017/18

The Executive Board considered a report detailing Carmarthenshire County Council's Well-being Objectives for 2017/18.

The Well-being of Future Generations (Wales) Act 2015 requires all public bodies to:-

- Set and publish Well-being Objectives
- Take all reasonable steps to meet those Objectives
- Publish a statement about Well-being Objectives
- Publish an annual report on progress
- Publish our response to a recommendation made by the Future Generations Commissioner for Wales

In addition, the Local Government (Wales) Measure 2009 requires the Council to set Key Improvement Objectives Priorities (KIOPs) each year and for 2017/18 it was proposed to integrate the Authority's KIOPs and Well-being Objectives.

The Executive Board Member for Communities highlighted that the objectives had been developed following consultation with residents. The draft objectives had also been considered during a joint scrutiny meeting and Members comments had been incorporated into the report.

Concern was raised by the Board that there was duplication in developing well-being targets through different legislation and projects. It was noted that consideration had to be given to the time and effort required in producing the required information.

**UNANIMOUSLY RESOLVED TO RECOMMEND TO COUNCIL that the draft report be approved.**

## 7. CARMARTHENSHIRE'S AGEING WELL PLAN – ANNUAL REPORT

The Executive Board considered Carmarthenshire's Annual Report for the Ageing Well Plan 2015/2016. The Report (required by the Older People's Commission) detailed the Authority's performance against the following priorities:

- Age Friendly Communities;
- Dementia Supportive Communities;
- Falls Prevention;
- Opportunities for Employment and New Skills;
- Loneliness and Isolation.

The Board raised concerns that some elderly people were remaining in hospital longer than needed and consideration had to be given to pooling budgets with health, where appropriate, to address such issues. Members noted that more emphasis was required on how to deliver such plans and priorities and to learn from good practice in other areas. It was suggested that further research into good practice could be undertaken by the Public Service Board.

**UNANIMOUSLY RESOLVED to note the Annual Report for the Ageing Well Plan 2015/2016.**

## 8. ANNUAL REPORT 2015/16 ON THE WELSH LANGUAGE

The Executive Board considered the Annual Report 2015/16 on the Welsh Language necessary in order to comply with the Welsh Language Commissioner's monitoring arrangements. The report included the statutory and local indicators which measure compliance with the Scheme. It was advised that Standards would replace the current system of Welsh language schemes. The Welsh Language Commissioner had given Carmarthenshire County Council a compliance notice regarding the Welsh Language Standards Regulations on 30<sup>th</sup> September 2015 which required the Council to comply with most of the standards by 30<sup>th</sup> March 2016.

The Executive Board Member for Human Resources highlighted the Welsh Language Commissioner's Office had been indicated that the Council was performing well.

In accordance with CPR 11.1 Councillor D.M. Cundy asked how many Welsh Medium places are available but not taken up in the Llanelli Town and Llanelli Rural educational catchments at the present time in both the Primary Schools and the Secondary Schools and how soon will we need to expand the provision to reach our targets set by the Welsh Government? The Executive Board Member for Education and Children provided information on the current number of Welsh Medium places available and the number of surplus places in the Llanelli area. It was noted that currently changes were being made to Welsh medium education provision in Llanelli with the amalgamation of Copperworks and Lakefield schools. In relation to meeting targets set by Welsh Government, it was explained that the Council was awaiting the report from Welsh Government following consultation on their target of a million Welsh speakers by 2050.

**UNANIMOUSLY RESOLVED that the report be received.**

## 9. PRIORITISATION MODEL FOR HIGHWAY INFRASTRUCTURE AND ROAD SAFETY IMPROVEMENTS

The Executive Board considered a report which outlined a revised criteria for the assessment and prioritisation of requests for highway infrastructure and road safety improvements. The Board, at its meeting on the 14<sup>th</sup> November, 2011, had approved the current criteria for assessment, selection and prioritisation of Road Safety Improvement and Footway Improvements funded from the Council's capital budget. The report highlighted that the demand for improvements was high and that currently there were 355 separate requests for highway infrastructure and road safety improvements. The revised criteria were proposed to take account of current resource availability and to ensure prioritisation of projects and schemes which improved road safety in communities. In addition, in order to facilitate the delivery of minor improvements the report proposes a 10% top slicing of the available budget for minor works.

**UNANIMOUSLY RESOLVED to approve the criteria for assessment and prioritisation of requests for highway infrastructure and road safety improvements.**

**10. PARTNERSHIP ARRANGEMENTS ESTABLISHED IN WEST WALES UNDER PART 9 OF THE SOCIAL SERVICES AND WELLBEING (WALES) ACT 2014 AND THE WEST WALES POPULATION ASSESSMENT**

The Executive Board considered a report which provided information regarding the statutory requirements for partnership arrangements under Part 9 of the Social Services and Wellbeing (Wales) Act (SSWBWA). These included the formation of Regional Partnership Boards (RPBs) on Local Health Board footprints. RPBs had to prioritise the integration of health and social care services and promote the establishment of pooled funds where appropriate to support integration. Under Part 2 of the SSWBWA statutory partners were required to publish a Population Assessment identifying the needs for care and support in the region, the levels of care and support currently provided and areas for improvement and development. A Population Assessment must be undertaken for each electoral cycle and the first one had to be published by 31 March 2017. In this respect the statutory and other partners in the West Wales region had collaborated to produce the first Population Assessment for the region, which had been agreed by the Regional Partnership Board on 15 December 2016. The statutory Code of Practice required that each of the statutory partners endorsed the Assessment prior to publication.

**UNANIMOUSLY RESOLVED TO RECOMMEND TO COUNCIL**

- 10.1 to note the statutory requirements in place within West Wales under Part 9 of the Social Services and Wellbeing (Wales) Act 2014 and the partnership arrangements to meet these requirements;**
- 10.2 that the contents of the West Wales population assessment be endorsed.**

**12. EXCLUSION OF THE PUBLIC**

**UNANIMOUSLY RESOLVED**, pursuant to the Local Government Act 1972, as amended by the Local Government (Access to Information)(Variation) (Wales) Order 2007, that the public be excluded from the meeting during consideration of the following items as the reports contained exempt information as defined in paragraph 14 of Part 4 of Schedule 12A to the Act.

**13. CARMARTHENSHIRE LOCAL HOUSING COMPANY – THE BUSINESS CASE**

**Following the application of the public interest test it was UNANIMOUSLY RESOLVED**, pursuant to the Act referred to in Minute 12 above, to consider this matter in private, with the public excluded from the meeting as it would involve the disclosure of exempt information relating to the financial or business affairs of any particular person (including the Authority holding that information).

The Executive Board considered a report which detailed the findings of the Local Housing Company (LHC) business case and outlined the next steps for the establishment of the company which was deemed to be the best option to significantly add to the delivery of affordable homes for sale and rent. The Affordable Housing Delivery Plan 2016-21, agreed by Council in March 2016, committed to increasing the number of affordable homes by 1,000 over the next five years.



## UNANIMOUSLY RESOLVED

- 13.1 to confirm that the business case for establishing the LHC is a viable option and would significantly add to the delivery of the Council's Affordable Homes Commitment in providing more homes for sale and rent;
- 13.2 that officers be given delegated authority to establish the LHC, its governance structures and detailed five year business plan;
- 13.3 that officers be authorised to commission expert external assistance in establishing the LHC, developing the governance structures and detailed business plan in terms of the legal, financial and technical issues.

## 14. DEVELOPMENT OF ORIEL MYRDDIN - KING STREET, CARMARTHEN

Following the application of the public interest test it was **UNANIMOUSLY RESOLVED**, pursuant to the Act referred to in Minute 12 above, to consider this matter in private, with the public excluded from the meeting as it would involve the disclosure of exempt information relating to the financial or business affairs of any particular person (including the Authority holding that information).

The Executive Board considered a report detailing proposals for the development of the Oriol Myrddin Gallery.

**UNANIMOUSLY RESOLVED** to approve the recommendations as outlined in the report in order to support the development of the Oriol Myrddin Gallery.

\_\_\_\_\_  
CHAIR

\_\_\_\_\_  
DATE

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## EXECUTIVE BOARD 13 MARCH 2017

### 3G Pitch at Richmond Park, Carmarthen

#### RECOMMENDATIONS / KEY DECISIONS REQUIRED:

It is recommended that the Executive Board considers supporting the implementation of a 3G pitch at Richmond Park, part of a community project by approving a grant of £150k.

#### REASONS:

Richmond Park is situated in one of the more socially and economically challenged areas of Carmarthen and the new 3G pitch, part of a community project would see a great number of local groups and organisations benefiting, being able to provide improved facilities for both children and adults, including those with disabilities.

<b>Relevant Scrutiny Committee Consulted</b>	<b>NO</b>
<b>Exec Board Decision Required</b>	<b>Yes</b>
<b>Council Decision Required</b>	<b>NO</b>

**EXECUTIVE BOARD MEMBER PORTFOLIO HOLDER:-** Cllr D.M. Jenkins (Resources)

<p><b>Directorate:</b> Resources</p> <p><b>Name of Director:</b>  Chris Moore</p> <p><b>Report Author:</b> Chris Moore/Tracey Williams</p>	<p><b>Designations:</b></p> <p>Director of Corporate Services</p> <p>Director of Corporate Services/Assistant Accountant b</p>	<p><b>Tel Nos:</b></p> <p><a href="mailto:cmoore@carmarthenshire.gov.uk">cmoore@carmarthenshire.gov.uk</a></p>
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**EXECUTIVE SUMMARY**  
**Executive Board**  
**13<sup>TH</sup> MARCH 2017**

**3G Pitch at Richmond Park, Carmarthen**

**Background**

Carmarthen Town AFC are looking to replace their existing ground with a new 3G all-weather football pitch at Richmond Park, as part of a community project to help and support the more socially and economically challenged areas of Carmarthen. The total cost of this installation looks to be in the region of £560k with funding of £410k already been secured from:

- Football Association of Wales (FAW) £350k
- Grantscape £30k
- University of Wales Trinity St Davids (UWTSD) £30k

This leaves a shortfall of £150k, the club is trying to obtain alternative funding but are unable to secure any at present. Any additional costs above the £560k will be met by the club.

This installation needs to take place during the summer months of 2017 in order for the 3G pitch to be installed on time with the hope of contracts being signed during the first few weeks of April. If the implementation does not take place this summer, the £420k funding from FAW will be withdrawn.

The club's intention is to help create a wider community benefit by helping and supporting young people to reach their full potential and live fulfilled lives through increased use of their facilities and working in partnership with local groups and organisations including primary schools (one of which has a special needs unit), family centres, youth clubs and UWTSD, most of which either have inadequate or no outside facilities.

**Community Benefits**

- Schools - there are 2 schools situated within the area, one of which includes a special needs unit. This facility could be used:
  - Sports' days, enabling sports days for the whole school to be held on one day, encouraging parents involvement.
  - Provide a safe venue for physical education lessons, offering schools sport skills clubs including athletics and disabled sporting activities.
  - Allow parents and children to engage actively with each other, at least 100 parents have expressed an interest in increasing events with their children as part of the Parenting Engage activity (PEAS) on weekends.
  - Provide additional facilities for hard to reach pupils
  - Provide coaching for able and talented pupils who currently can not engage in academies due to cost and lack of transport facilities.
- Family Centres – use of both the 3G pitch for parents and children games, the Community Centre being an extension to their present facilities for the activities including Dads Group, Cookery, Well being and healthy eating, adult educational classes and parenting classes.

- University Trinity St Davids – have agreed to undertake a number of initiatives:
  - SKIP intervention and parental engagement to target parents of young children to promote FMS (Fundamental Movement Skills) to develop an understanding of how young children learn their physical skills, includes holding workshops, intervention sessions, coffee mornings with parents, after school sessions and providing parents the necessary equipment to participate in physical activity at home.
  - CIRCUS skills – hold training sessions with local school teachers and coaches on CIRCUS skills which are inclusive activities to motivate young people to try and succeed with new physical activity challenges.
  - Healthy eating programme, engaging with local schools and family centres, in particular parents.
  - Physical activity programmes devised to measure and assess a wide range of health and fitness factors within family centres and schools with a concentration on parents and children.
- Dr M's Youth Club – allow use for their activity days, pamper days and charity fundraising events
- Disability Sport Wales Officer for Carmarthenshire – the pitch is suitable for disabled sport, it has accessible changing rooms and a community learning centre. The pitch would be used for training and matches by the local disability team, Elfed United, used for hosting West Wales Disability League tournaments and hosting Welsh Colleges Pan disability football tournaments.
- CCC – offer summer play schemes and after school clubs for disabled children and holiday activity camps.
- Menter Gorllewin Sir Gar – a Welsh language development project operating up to 20 miles from Carmarthen, using the facility to hold various activities for nursery age children and football skills groups, netball club and rugby sessions for children aged 4-7 years

#### **Carmarthen Town AFC**

- The club will offer free 3G usage for all activities undertaken by club partners, including free use of the on-site Community Centre, anticipated an average of 20 hours per week
- Will initiate an Over 50 league
- Will identify the need for any additional activity e.g. for the blind, youth clubs etc
- Will introduce senior and junior ladies/girls teams
- Will despatch 200 free tickets to Family Centres and Schools within the area in respect of the Club's Senior Football matches
- Will initially employ two posts

The club has received great support / responses from local groups and organisations, explaining how much this facility would benefit them, including from the Headteacher of Myrddin Primary School, Headteacher of Richmond Park Primary School, Town Councillor and Chairman of the Town's Family Centres. A letter of support has also been received from the Police and Crime Commissioner Dyfed Powys Police, giving his assurance that his Community officers will work closely with the Club.

It is recommended that the Executive Board considers supporting the implementation of a 3G pitch at Richmond Park, part of a community project by approving a grant of £150k.

## INTEGRATION

I confirm that the Community Strategy Integration Tool has

Not been used to appraise the subject of this report as it is not appropriate to do so.

Signed **Chris Moore, Director of Corporate Services**

## IMPLICATIONS

I confirm that other than those implications which have been agreed with the appropriate Directors / Heads of Service and are referred to in detail below, there are no other implications associated with this report :

Signed **Chris Moore, Director of Corporate Services**

Policy, Crime & Disorder and Equalities	Legal	Finance	ICT	Risk Management Issues	Staffing Implications	Physical Assets
<b>NONE</b>	<b>NONE</b>	<b>YES</b>	<b>NONE</b>	<b>NONE</b>	<b>NONE</b>	<b>NONE</b>

### 1. Finance

As stated in the report there is significant community benefit on an ongoing basis from the contribution of £150K

Funding can be provided from within the 2016/17 budget resource.

# CONSULTATIONS

I confirm that the appropriate consultations have taken in place and the outcomes are as detailed below

Signed **Chris Moore, Director of Corporate Services**

- 1. Local Member(s): N/A**
- 2. Community / Town Council: N/A**
- 3. Relevant Partners: N/A**
- 4. Staff Side Representatives and other Organisations: N/A**

**Section 100D Local Government Act, 1972 – Access to Information  
List of Background Papers used in the preparation of this report:**

**THERE ARE NONE**

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# Agenda Item 9

By virtue of paragraph(s) 14 of Part 1 of Schedule 12A of the Local Government Act 1972 as amended by the Local Government (Access to Information) (Variation) (Wales) Order 2007.

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# Agenda Item 10

By virtue of paragraph(s) 14 of Part 1 of Schedule 12A of the Local Government Act 1972 as amended by the Local Government (Access to Information) (Variation) (Wales) Order 2007.

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# Agenda Item 11

By virtue of paragraph(s) 14 of Part 1 of Schedule 12A of the Local Government Act 1972 as amended by the Local Government (Access to Information) (Variation) (Wales) Order 2007.

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